BEFORE THE

Federal Communications Commission OF

In the Matter of

MOTOROLA SATELLITE
COMMUNICATIONS, INC.

Request for Pioneer's Preference to Establish a Low-Earth Orbit Satellite System in the 1610-1626.5 MHz Band

MASHINGTON, D.C. 20554

ET Docket No. 92-28

PP-32

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APR 23 1992

Federal Communications Commission Office of the Secretary

To: The Chief Engineer

MOTION TO STRIKE OR, IN THE ALTERNATIVE, TO PLACE MOTOROLA SUPPLEMENT ON PUBLIC NOTICE

TRW Inc. ("TRW"), by its attorneys, hereby moves to strike the April 10, 1992 "Supplement to Request for Pioneer's Preference" filed by Motorola Satellite Communications, Inc. ("Motorola") from the record of the above-captioned proceeding. Motorola's Supplement, which purports to make substantive claims in support of Motorola's July 30, 1991 Request for Pioneer's Preference (File No. PP-32), was filed after the April 8, 1992 deadline established for the submission of comments on the pioneer's preference requests consolidated into ET Docket No. 92-28, and was unaccompanied by any request for acceptance of late filed pleading. Because it is inexcusably untimely and prejudicially disruptive, Motorola's Supplement should be stricken. Any other treatment would cause substantial prejudice to all of the parties to ET Docket No.

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92-28 that filed their requests and comments in the manner specified by the Commission.

In the event that the Commission decides to entertain Motorola's Supplement as a new or "additional" pioneer's preference request filed pursuant to <u>Deadline to File Pioneer's Preference Requests</u>, <u>Low-Earth Orbit Satellites Above 1 GHz (ET Docket No. 92-28)</u> (released March 11, 1992), it should, at the very least, treat the filing as a new preference request, and invite additional public comment as required by Section 1.402(e) of the Commission's rules.

I. Motorola's Supplement Should Be Stricken From The Record Of ET Docket No. 92-28 As An Inexcusably Untimely Filing.

Motorola, TRW, and four other parties have separately applied to the Commission for authority to establish satellite systems that would utilize all or some portion of the 1610-1626.5 MHz and 2483.5-2500 MHz bands. Five of the six applicants have both petitioned the Commission to adopt rules to govern their proposed services and requested pioneer's preferences for their proposals pursuant to Section 1.402 of the Commission's rules.

In Public Notice, <u>Requests for Pioneer's Preference</u>

<u>Filed</u> (released March 9, 1992) ("March 9 Public Notice"), the

Commission assigned file numbers to the pioneer's preference

requests filed by Motorola, TRW, Ellipsat Corporation,

Constellation Communications, Inc., and Loral Qualcomm
Satellite Systems, Inc., and consolidated the five requests
into new ET Docket No. 92-28. In addition, the Commission
stated that comments on these requests "must be filed by
April 8, 1992." Id.

On March 11, 1992, the Commission issued its Public Notice in Deadline to File Pioneer's Preference Requests, Low-Earth Orbit Satellites Above 1 GHz (ET Docket No. 92-28) (released March 11, 1992) ("March 11 Public Notice"). In this notice, the Commission "announced that April 10, 1992, will be the final day for filing any additional pioneer's preference requests with regard to proposals to establish a system or systems of low-Earth orbit satellites or other satellite systems that request authorization to operate on the 1610-1626.5 and 2483.5-2500 MHz bands." Id. (emphasis added). The Commission noted that previously-filed petitions for rule making and pioneer's preference requests concerning the allocation of the 1610-1626.5 MHz and 2483.5-2500 MHz bands had been consolidated into ET Docket No. 92-28, and stated that a party desiring to file "an additional pioneer's preference request related to this docket" must reference the existing docket on the cover page of its new request. Id. (emphasis added).

Motorola states that its Supplement, which is expressly intended by Motorola to "supplement[] its request for

pioneer's preference" (File No. PP-32 in ET Docket No. 92-28), was filed pursuant to Section 1.402(c) of the Commission's rules and the March 11 Public Notice. Motorola Supplement at 1. According to Motorola, the Supplement contains "updated information concerning the technical feasibility of the innovations encompassed in the IRIDIUM™ system." Id. at 2 (footnote omitted). Motorola urged the Commission to grant "its request, as supplemented . . . " Id.

Motorola's Supplement must be stricken from ET Docket No. 92-28. Contrary to the authority cited at the outset of Motorola's Supplement, neither Section 1.402(c) of the Commission's rules, nor the March 11 Public Notice, authorized an April 10, 1992 filing relating to one of the pioneer's preference requests pending in ET Docket No. 92-28. Instead, the pending requests in that docket -- including Motorola's request in File No. PP-32 -- are governed by Sections 1.402(e) and 1.403 of the Commission's rules, and the relevant public notice is the March 9 Public Notice.

Section 1.402(c) provides that the Commission will, by public notice, establish a cut-off deadline for the submission of new pioneer's preference requests that relate to a specific new spectrum-based service or technology.

See 47 C.F.R. § 1.402(c); Establishment of Procedures to Provide a Preference to Applicants Proposing an Allocation for New Services, FCC 92-57, slip op. at ¶ 26 (released February 26, 1992). The March 11 Public Notice stated on its face that the April 10, 1992 deadline established therein was established pursuant to Section 1.402(c). March 11 Public Notice at 1.

Section 1.402(e) provides in pertinent part that

"[a]ny interested person may file a statement in support of or
in opposition to a request for pioneer's preference, and a

reply to such statements, subject to filing deadlines that
shall be published in the 'Public Notice' issued pursuant to

Section 1.403." 47 C.F.R. § 1.402(e). Section 1.403 states
that a pioneer's preference request "will be given a file
number and a 'Public Notice' will be issued (by means of a

Commission release entitled 'Requests for Pioneer's Preference
Filed') as to the preference request, file number, and date of
filing." 47 C.F.R. § 1.403.

The Commission's March 9 Public Notice, which was entitled "Requests for Pioneer's Preference Filed," was obviously the notice contemplated by Sections 1.402(e) and Section 1.403 of the Commission's rules. Since this notice established a deadline of April 8, 1992 for the submission, inter alia, of statements in support of Motorola's pending pioneer's preference request, Motorola's April 10 Supplement was untimely filed.

Motorola made no attempt to seek acceptance of its late-filed supporting statement. Although it acknowledges that April 8 was the deadline for comments on the preference requests consolidated into ET Docket No. 92-28, Motorola simply attempts to slide the Supplement into the record under the public notice inviting "additional" pioneer's preference

requests. See Motorola Supplement at 1-2 & n.1. Motorola thus was aware of the April 8 deadline, and chose to disregard it in a transparent attempt to obtain an advantage over its competitors.

The Commission should reject Motorola's ploy and strike the Supplement from the record in File No. PP-32 in ET Docket No. 92-28. The Commission has already indicated its intention that filings in the instant proceeding be made in compliance with the deadlines established in the March 9 Public Notice. In its Order Denying an Extension of Time for Comments and Replies in ET Docket No. 92-28, DA 92-326 (Office of Engineering and Technology, released March 27, 1992), the Commission denied a request for extension of the deadline established in the March 9 Public Notice. The Commission stated that it wanted "to ensure a complete record as a basis for its decisions and to act on these [pioneer's preference] requests without further delay." Id. slip op. at 3.

Motorola's Supplement hinders the achievement of both of these objectives, as it interjects new materials into the record through the device of an inexcusably untimely submission. If the Supplement is not stricken, all parties to ET Docket No. 92-28 will be detrimentally affected by the delay Motorola's pleading will cause to the issuance of a notice of proposed rule making, and thus to the ultimate establishment of service. The competing applicants will be forced to respond to

the newly-submitted material, and the Commission will require additional time to evaluate those responses. In addition, if the Commission were to include the Supplement in File No. PP-32, it would not only reward Motorola for its underhanded tactics, but cause serious prejudice to the numerous parties such as TRW that responded in a timely fashion to Motorola's pioneer's preference request (as it stood from July 30, 1991 until April 8, 1992).

In short, Motorola's Supplement is blatantly contrary to the Commission's pioneer's preference rules, and poses a substantial threat to the orderly administration of the Commission's processes — to the direct detriment of parties such as TRW that complied with the Commission's rules. It should be stricken from File No. PP-32 in ET Docket No. 92-28, and given no further consideration.

II. In The Event That Motorola's Supplement Is To Be Considered As An "Additional" Pioneer's Preference In ET Docket No. 92-28, It Must Separately Be Set Out For Public Comment.

It is clear, on the basis of the discussion in Section I above, that Motorola's Supplement may not be considered in conjunction with or have any bearing whatsoever on the Commission's consideration of the request in File No. PP-32 as it stood at the close of business on April 8, 1992. Notwithstanding the clear dictates of fairness, the Commission

may elect to accept the filing as an "additional" pioneer's preference pursuant to Section 1.402(c) and the March 11 Public Notice. TRW believes that this option is unsound, as it presents rampant opportunity for claims and assertions regarding the Supplement to taint the consideration of Motorola's original request for pioneer's preference, and it would be completely inconsistent with Motorola's own views that the Supplement is not a stand-alone pioneer's preference request, but instead is a pleading that is expressly intended by Motorola to be considered in conjunction with its pending request. Nevertheless, if the Commission were to accept Motorola's Supplement as an "additional" request, it must place the Supplement on public notice for comments from interested parties.

A new pioneer's preference request that is timely-filed pursuant to Section 1.402(c) for consideration with pending requests must be treated like any other pending request. Thus, under Sections 1.402(e) and 1.403 of the Commission's rules, the request must be placed on a public notice entitled "Requests for Pioneer's Preference Filed," in a manner that provides interested persons an opportunity to file statements in support of or opposition to the request, and an opportunity to reply to the statements of others. See 47 C.F.R. §§ 1.402(e) and 1.403. This action must, at the least, be taken here with regard to Motorola's Supplement.

III. Conclusion

Motorola's Supplement is nothing more than another of Motorola's attempts to obtain an unfair preferential advantage over its competitors for the 1610-1626.5 MHz and 2483.5-2500 MHz bands. TRW is hopeful that the Commission will see through Motorola's gamesmanship, and strike the Supplement before Motorola can further disrupt and delay the Commission's processes. In the event, however, that the Commission elects not to take that clearly-warranted action here, it must apply its rules and place the Supplement out for public comment.

Respectfully submitted,

TRW Inc.

By:

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April 23, 1992

CERTIFICATE OF SERVICE

I, Kaigh K. Johnson, hereby certify that a copy of the foregoing "Motion to Strike or, In the Alternative, To Place Motorola Supplement on Public Notice" was served by first-class mail, postage prepaid, this 23rd day of April, 1992 on the following persons:

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